BEFORE THE STATE PUBLIC CHARTER SCHOOL AUTHORITY

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| IN RE:  NEVADA CONNECTIONS ACADEMY |  |

**FINDINGS OF FACT AND CONCLUSIONS OF LAW**

This decision addresses the Notice of Intent to Revoke Written Charter of September 30, 2016, and Notice pursuant to NRS 388A.330(1)(e) of February 10, 2017, brought by the State Public Charter School Authority (“SPCSA”) Staff and concerning Nevada Connections Academy (“NCA”).

The Notice of Intent to Revoke the Written Charter of September 30, 2016, (the “First Notice”) was issued pursuant to NRS 388A.330(1)(e) based on the allegation that NCA’s graduation rate for the year immediately preceding the notice (the graduating cohort of 2015) was 35.63%.

The Notice Pursuant to NRS 388A.330(1)(e) of February 10, 2017 was issued pursuant to NRS 388A.330(1)(e) (the “Second Notice”) based on the allegation that Nevada Connections Academy’s graduation rate for the year immediately preceding the notice (the graduating cohort of 2016) was 40.09%.

The First Notice was set for hearing December 16, 2016, but was continued after counsel for NCA raised concerns about the public’s ability to give comment regarding the hearing. The hearing was continued to March 30 through April 1, 2017, and consolidated with the hearing regarding the Second Notice. The hearing set for March 30, 31, and April 1, 2017, was then continued pursuant to a request from NCA.

The consolidated hearings were then set for hearing to take place May 25 through May 27, 2017. At the conclusion of those three days, the parties agreed to complete the record with supplemental affidavits and documents from witnesses submitted in compliance with an order after hearing consistent with a stipulation on the record. The hearings concluded with written closing arguments and oral rebuttals on August 23, 2017.

The SPCSA Staff was represented by Senior Deputy Attorney General Gregory D. Ott, Esq., of the Nevada Attorney General’s Office.

NCA was represented by Laura Granier, Esq., and Erica Nannini, Esq., of Davis, Graham & Stubbs LLP.[[1]](#footnote-1)

The SPCSA Board was represented by Deputies Attorney General Robert Whitney, Esq., and Edward Magaw, Esq., of the Nevada Attorney General’s Office.

The administrative hearing before the State Public Charter School Authority Board in this matter was conducted pursuant to Nevada’s Administrative Procedure Act under Chapter 233B of the Nevada Revised Statutes (“NRS”); Chapters 388A of NRS, and related regulations.

**ISSUES PRESENTED**

1. Whether NCA’s graduation rate for the 2015 graduating cohort was below 60%.
2. Whether NCA’s graduation rate for the 2016 graduating cohort was below 60%.
3. Whether NCA corrected the deficiency to the satisfaction of the SPCSA Board.

**CONCLUSION**

The SPCSA Board finds that SPCSA Staff has carried its burden and proven by a preponderance of the evidence that NCA’s graduation rate for the 2015 graduating cohort was below 60%. Likewise, the SPCSA Board finds that SPCSA Staff has carried its burden and proven by a preponderance of the evidence that NCA’s graduation rate for the 2016 graduating cohort was below 60%. The SPCSA Board further finds that SPCSA Staff has carried its burden and proven by a preponderance of the evidence that NCA did not correct the deficiency to the satisfaction of the SPCSA Board.

Having considered the testimony of Patrick Gavin, Russell Keglovits, Matthew Wicks, Steve Werlein, Jafeth Sanchez, Richard Vineyard, Joe Thomas, Lisa Malabago, Gina Hames, Dianne Karp, Miranda Shults, Jacki Richards, Mindi Dagerman, Tessa Rivera, Shannon Pierce, Veronica Berry, J. Berry, M. Hiett, Alexandra Castillo, Dawn Starrett, Michell Nelson, David Held and N. Held, reviewed the documents submitted as evidence as Exhibits 1 through 13, A through FF, and Supplemental Exhibits 1 through 5 and A through HH, and considered the arguments of counsel for SPCSA Staff and counsel for NCA, the SPCSA Board has carefully considered and applied the requirements of the governing law and hereby makes the following findings:

**FINDINGS OF FACT**

1. NCA is a charter school authorized by the SPCSA pursuant to NRS Chapter 388A under a written charter originally approved May 5, 2007.
2. The four year adjusted cohort graduation rate as calculated by the Nevada Department of Education for NCA was 26.5% for the 2011 graduating cohort.
3. The four year adjusted cohort graduation rate as calculated by the Nevada Department of Education for NCA was 36.08% for the 2012 graduating cohort.
4. NCA’s application for written charter renewal was approved on or about May 30, 2013 by the SPCSA Board.
5. The 2013 renewal of NCA’s charter was accompanied by a provision from the SPCSA Board that NCA create a plan for improvements of high school graduation rates.
6. NCA developed a 2012-13 school improvement plan in September of 2013.
7. The four year adjusted cohort graduation rate as calculated by the Nevada Department of Education for NCA was 33.91% for the 2013 graduating cohort.
8. The four year adjusted cohort graduation rate as calculated by the Nevada Department of Education for NCA was 37.19% for the 2014 graduating cohort.

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1. The four year adjusted cohort graduation rate as calculated by the Nevada Department of Education for NCA was 35.63% for the 2015 graduating cohort.
2. The four year adjusted cohort graduation rate as calculated by the Nevada Department of Education for NCA was 40.09% for the 2016 graduating cohort.
3. The five year adjusted cohort graduation rate as calculated by the Nevada Department of Education for NCA was 40.93% for the 2014 graduating cohort.
4. Since 2011, the Nevada Department of Education has not calculated any graduation rates other than the four and five year adjusted cohort graduation rates calculated pursuant to Federal Regulation 34 CFR 200.19(b).
5. SPCSA Staff has interpreted the term graduation rate to mean the four-year adjusted cohort graduation rate as calculated by the Nevada Department of Education
6. NCA’s graduation rate for the 2015 graduating cohort was below 60%.
7. NCA was notified of its deficient graduation rate for the 2015 graduating cohort pursuant to NRS 388A.330(1)(e) through a Notice of Intent to Revoke a Written Charter, dated September 30, 2016.
8. NCA presented a letter including a plan to increase its graduation rate on December 2, 2016, which included proposed graduation rate benchmarks of 45% in 2016, 52% in 2017 and 60% in 2018.
9. NCA’s graduation rate for the 2016 graduating cohort was below 60%.
10. NCA was notified of its deficient graduation rate for the 2016 graduating cohort pursuant to NRS 388A.330(1)(e) through a Notice of Intent to Revoke a Written Charter, dated February 10, 2017.
11. NCA presented another letter including a plan to increase its graduation rate on March 24, 2017 which included proposed graduation rate benchmarks of 49% in 2017 and 60+% in 2018.
12. NCA’s 2012-13 school improvement plan of September of 2013 was not successful in raising NCA’s graduation rate.

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1. NCA failed to meet the 2016 graduating cohort graduation rate benchmark of 45% contained in its December 2, 2016 graduation rate plan.
2. NCA presented an amended plan to improve its graduation rate in conjunction with its written closing argument submitted August 16, 2017.
3. NCA’s most recent rating for its high school was not within the three highest ratings of performance pursuant to the statewide system of accountability for public schools.
4. The enrollment cap contained in NCA’s August 16, 2017 plan was unlikely to correct NCA’s deficient graduation rate as its current high school population is more than six hundred students below the proposed cap of two thousand students.
5. NCA has not submitted an application or letter of intent to the SPCSA to apply to form a new school.
6. NCA’s proposal to have its credit deficient students evaluated separately from the rest of its high school students was unlikely to correct the school’s deficient graduation rate as there are no current efforts to establish a separate school.
7. The other provisions (exclusive of the enrollment cap and proposal to have credit deficient students evaluated separately) contained in the August 16, 2017 plan were unlikely to improve the graduation rate by themselves.
8. NCA’s efforts to improve its graduation rate since its 2013 renewal, inclusive of its efforts contained in the December 2, 2016 plan have been unsuccessful.
9. The proposed cures as presented by NCA were insufficient to correct the deficiencies in the graduation rates that the SPCSA Board found for the 2015 and 2016 graduating cohorts.

**CONCLUSIONS OF LAW**

The SPCSA Board determined that the SPCSA must establish that NCA was deficient as defined by NRS 388A.330 and had failed to correct that deficiency within the time allotted by a preponderance of the evidence;

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The SPCSA Board has considered and analyzed the foregoing requirements of the governing law, evaluated the evidence and argument proffered by the parties at the hearing, and has concluded as a matter of law:

1. The term graduation rate as used in NRS 388A.330(1)(e) means the four year adjusted cohort graduation rate calculated and published by the Nevada Department of Education.
2. NCA did not qualify for the experimental academic program authorized by Section 12.3 of Assembly Bill 49 of the 79th legislative session.
3. Charter schools without an enrollment cap are not able to prevent credit deficient students from enrolling.
4. The SPCSA’s September 30, 2016 Notice of Intent to Revoke a Written Charter was validly issued, as NCA’s graduation rate for the 2015 graduating cohort was below 60%.
5. The SPCSA’s February 10, 2017 Notice of Intent to Revoke a Written Charter was validly issued as NCA’s graduation rate for the 2016 graduating cohort was below 60%.
6. NCA did not correct the deficiency in its graduation rate to the satisfaction of the SPCSA Board.

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In accordance with the foregoing findings of fact and conclusions of law, the SPCSA

Board may proceed to determine if it is appropriate to reconstitute the governing body of NCA or revoke the written charter of NCA.

DATED this day of , 2017.

SPCSA Governing Body

Jason Guinasso, Chair

**NOTICE: Pursuant to NRS 233B.130, if any party desires to appeal this final decision of the Appeals Officer, petition for judicial review must be filed with the District Court within thirty (30) days after service of this final decision.**

Submitted By:

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*Attorney for State Public Charter School Authority Staff*

1. Ms. Granier and Ms. Nannini may have transitioned to Holland & Hart LLP prior to the meeting on August 23, 2017, however, no substitution of attorney was filed substituting Holland & Hart LLP into the case, nor was any objection made by NCA to Ms. Granier’s continued representation. Ms. Nannini did not appear at this meeting. [↑](#footnote-ref-1)